

Saskatchewan Police Commission



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Letters of Transmittal



Her Honour, The Honourable Vaughn S. Schofield
Lieutenant Governor of the Province of Saskatchewan

Dear Madam:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2012 to March 31st, 2013.

A handwritten signature in black ink, appearing to read "Christine Tell".

Christine Tell
Minister Responsible for Corrections and Policing



Honourable Christine Tell
Minister Responsible for Corrections and Policing

Dear Madam:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2012 to March 31st, 2013.

A handwritten signature in black ink, appearing to read "Paul H.A. Korpan".

Paul H.A. Korpan, Q.C.
Chairperson

Saskatchewan Police Commission

Appointed Members

Paul H.A. Korpan, Q.C. – Chair

Catherine A. Sloan – Vice-Chair

Patricia Crowe – Member

Fredrick Matheson - Member

Saskatchewan Police Commission – Staff

Rick Peach – Executive Director

Kait Quinn – Policy, Standards and Compliance Officer

Vanessa Albert – Admin Assistant

Saskatchewan Police College – Staff

Mitch Crumley – Acting Director

Lonnie Dynna – Assistant Director

Denis Eberle – In-service Training Officer

Cst. Jodi Boers – Recruit Training Officer

Marnie McMillan – Instructional Designer

Lil Olynyk – Executive Assistant

Kathy Munro – Admin Assistant

Role of the Commission

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990*, section 19, is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with Saskatchewan communities.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission, as an appellate body, may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals from a decision of a hearing officer.

Commission Office

Saskatchewan Police Commission

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Regina SK S4P 4K9

Telephone: (306) 787-9292

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Police College

Saskatchewan Police College

University of Regina

College West 217

Regina SK S4S 0A2

Telephone: (306) 787-8870

Facsimile: (306) 787-8876

Police Services

The municipal police services operating within the scope of *The Police Act, 1990*, as of March 31, 2013, are:

Cities	Sworn Officers* Authorized	Sworn Officers* Actual	Population ¹	Police Ratio Population
REGINA	388	390	193,100	1/495.1
SASKATOON	437	455	222,189	1/488.3
MOOSE JAW	54	53	33,274	1/627.8
PRINCE ALBERT	90	89	35,129	1/394.7
ESTEVAN	27	27	11,054	1/409.4
WEYBURN	19	19	10,484	1/551.8

Towns & Villages	Sworn Officers* Authorized	Sworn Officers* Actual	Population ¹	Police Ratio Population
CARONPORT	1	1	1,068	1/1,068.0
DALMENY	3	3	1,702	1/851.0
LUSELAND	1	1	566	1/566.0

Rural Municipalities	Sworn Officers* Authorized	Sworn Officers* Actual	Population ¹	Police Ratio Population
CORMAN PARK #334	7	7	8,354	1/1,193.4
VANSCOY #345	1	1	2,714	1/2,714.0
WILTON #472 ²	0	0	1,494	0

First Nations	Sworn Officers* Authorized	Sworn Officers* Actual	Population ¹	Police Ratio Population
FILE HILLS FIRST NATIONS	9	10 ³	1,762	1/176.2

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

* Sworn Officers does not include Special Constables

1 Population totals are derived from 2011 Census data

2 The R.M. of Wilton is in the process of dissolving its police service and transitioning to RCMP policing

3 Includes five RCMP officers on secondment to File Hills First Nations Police Service

Royal Canadian Mounted Police

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program for communities less than 5000 in population using RCMP services.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

Municipalities participating in the program pay a per capita fee for policing services received from the RCMP. In 2012 an annual increase of 8% in that and each subsequent fiscal year was approved and the regulations amended to implement the annual increases. In 2012 - 2013, the rates charged to urban and rural communities were: \$56.65 per capita for communities with detachments and \$35.05 per capita for communities without detachments and all rural municipalities.

The province recovered approximately \$14.4 million in revenue through the RCMP Rural Policing Program in 2012-2013.

Municipal Contracts

Pursuant to *The Police Act, 1990*, the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the federal government to provide municipal policing to municipalities with a population less than 20,000 or to municipalities which elect to continue existing RCMP policing upon reaching a population of 20,000.

In Saskatchewan, the following seven cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing:

- Swift Current
- Yorkton
- North Battleford
- Meadow Lake
- Melfort
- Humboldt
- Martensville

Use of Firearms by Municipal Police

During Course of Duty - Calendar Year 2011

Regina Police Service

There were three separate incidents where members fired a total of seven rounds. In the first incident, police responded to a suspicious vehicle complaint. While dealing with the complaint, which resulted in the arrest of a male subject for outstanding warrants and assault with a weapon, a large pit bull attacked members on three occasions, involving two members. One member's uniform pant leg was bitten and torn. On the occasion of the third attack, one member discharged four rounds from a service pistol, striking the dog.

In the second incident, one member discharged two rounds from a shotgun to destroy a wounded deer which had been struck by a vehicle.

In the third incident, one member accidentally discharged one round from a shotgun. There were no injuries.

Prince Albert Police Service

There were four separate incidents with a total of five rounds fired. Three of the incidents, involving the discharge of three rounds from a handgun and one round from a shotgun, involved the destruction of wounded animals. The fourth incident involved one member accidentally discharging a service handgun in the locker room safe unloading station. There were no injuries and the member received remedial training.

Estevan Police Service

There was one incident where a member fired one round from a shotgun to destroy an injured animal.

Moose Jaw Police Service

In one incident, two members fired a total of four rounds to destroy an injured animal.

Weyburn Police Service

There was one incident where a member fired two rounds from a service handgun to destroy an injured animal.

Corman Park Police Service

In six separate incidents of destruction of injured animals and one incident of an aggressive dog, a total of 10 rounds, 8 from handguns and 2 from shotguns, were discharged by 9 members.

Dalmeny Police Service

In two separate incidents there were four rounds fired from service handguns to destroy injured wildlife.

Use of Firearms by Royal Canadian Mounted Police

During Course of Duty - Calendar Year 2012

There were a total of three incidents involving firearms.

In the first incident, two RCMP members arrested two suspects for armed robbery. One RCMP member lost his footing on uneven ground and accidentally discharged one round from a pistol. There were no injuries.

In the second incident, an RCMP member accidentally discharged one round from a rifle into the ground while containing a scene perimeter relating to a suspect who had fled into a wooded area. There were no injuries.

In the third incident, an RCMP member accidentally discharged one round from a shotgun into the roof of an RCMP detachment building. There were no injuries.

Activities of the Commission

Commission Budgets

Fiscal Year	Commission Administration	Sask. Police College	Total
2012/13	\$ 265,000.00	\$ 1,162,000.00	\$ 1,427,000.00
2011/12	\$ 50,000.00	\$ 1,158,000.00	\$ 1,208,000.00
2010/11	\$ 50,000.00	\$ 1,150,000.00	\$ 1,200,000.00
2009/10	\$ 90,000.00	\$ 1,115,000.00	\$ 1,205,000.00
2008/09	\$ 116,658.00	\$ 1,055,772.00	\$ 1,172,430.00
2007/08	\$ 158,621.00	\$ 807,189.00	\$ 965,810.00
2006/07	\$ 222,489.00	\$ 662,511.00	\$ 885,000.00
2005/06	\$ 172,087.17	\$ 635,998.08	\$ 808,085.25
2004/05	\$ 106,718.02	\$ 615,618.74	\$ 722,336.76
2003/04	\$ 85,336.37	\$ 625,214.94	\$ 710,551.31
2002/03	\$ 162,339.95	\$ 598,620.89	\$ 760,960.84
2001/02	\$ 187,763.72	\$ 538,304.58	\$ 726,068.30
2000/01	\$ 184,894.00	\$ 533,106.00	\$ 718,000.00
1999/00	\$ 182,952.00	\$ 431,048.00	\$ 614,000.00
1998/99	\$ 182,072.00	\$ 511,128.00*	\$ 693,200.00
1997/98	\$ 182,072.00	\$ 417,928.00	\$ 600,000.00
1996/97	\$ 180,072.00	\$ 417,928.00	\$ 598,000.00
1995/96	\$ 181,890.00	\$ 414,110.00	\$ 596,000.00
1994/95	\$ 190,890.00	\$ 414,110.00	\$ 605,000.00
1993/94	\$ 182,890.00	\$ 414,110.00	\$ 597,000.00
1992/93	\$ 279,060.00	\$ 318,340.00	\$ 597,400.00

* Includes Special Warrants funding for recruit training.

The Commission continues to place emphasis on training for new police recruits and in-service officers throughout their careers; and on board governance for members of local boards of Police Commissioners. To this end, the Saskatchewan Police College continues to deliver training at the highest level. The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training to respond to the changing demographics of Saskatchewan's population which require that police services ensure their membership is representative of the general population they police.

The challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing in Saskatchewan. The Commission is aware of work being done by the Ministry of Corrections and Policing to develop strategies to recruit and retain Aboriginal police officers in the province.

The Commission continues its focus on public complaints and matters of internal discipline through monitoring of complaints, assignment of matters to Hearing Officers, hearing appeals to the Commission, and conducting reviews of requests to extend section 23(1) limitation periods set out in *The Municipal Police Discipline Regulations, 1991*.

The Commission continues to be actively engaged in providing oversight to municipal policing. With the development and implementation of the Commission's audit framework and the conduct of reviews of local police service policies, the Commission is achieving its goal of effectively monitoring municipal police activities within Saskatchewan communities.

The Commission updated the Policy Manual for Saskatchewan Municipal Police Services. The January 2013 version includes the Commission's latest Missing Persons policy and its appendices, which include a standardized intake format and risk assessment tool developed by the Commission. The Policy Manual also includes the Commission's updated Care, Control, and Transport of Persons in Custody policy to improve the safety and security of persons in custody.

After an extensive review into the use of Conducted Energy Weapons (CEWs), the Commission approved their use for general police duty in Saskatchewan subject to strict controls, oversight mechanisms, and compliance with the Commission's policy and standards. Review of local police service policies regarding the use of CEWs, which must be approved before police services are authorized to issue and use CEWs, has been commenced by the Commission as

policies are submitted. The Commission's new Use of CEWs policy was also added to the January 2013 version of the Policy Manual.

The Commission is currently holding consultations with local Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police and the Saskatchewan Federation of Police Officers regarding a proposed amendment to section 2(g) of *The Municipal Police Equipment Regulations, 1991*, with language allowing the Commission to approve the use of "special equipment" not already listed in this section.

Pursuant to s. 94(2) of *The Police Act, 1990*, the Commission has developed and implemented a policy establishing training requirements and procedures for members of local Boards of Police Commissioners. This training is necessary to enhance Boards' understanding of the governance process and the different roles and responsibilities of Boards and Chiefs. This guidance will provide Boards with the necessary tools to be effective in their role and will help to eliminate future challenges which have the potential to negatively impact the quality of service delivered to Saskatchewan residents.

Meetings

In 2012 - 2013 the Saskatchewan Police Commission held five meetings and dealt with other issues via email.

Visits

The Executive Director of the Saskatchewan Police Commission and the Director of the Saskatchewan Police College continue to make on-site visits with police services and non-government agencies around the province. Ongoing liaison with municipal Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

Appeals to the Commission

A decision on preliminary matters relating to an appeal to the Commission, which was filed in 2011-2012 fiscal year, was made in November 2012.

An appeal to the Commission was filed in November 2012 in relation to the cancellation of a Security Guard License issued by the Registrar, Private Investigators and Security Guards, Ministry of Justice. The hearing took place on January 11, 2013 and a decision in the matter was made on January 15, 2013.

Saskatchewan Police College

Police Training

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Police Act, 1990*.

The mission of the Saskatchewan Police College is to collaborate with Saskatchewan municipal police agencies and their membership to provide:

- Basic recruit training;
- Ongoing in-service training;
- Training regarding specialized investigative techniques; and
- Ongoing evaluation of current trends and technology which impact police responses.

The Saskatchewan Police College Advisory Board, consisting of Chiefs and/or Deputy Chiefs of the contributing police services, has provided on-going advice and direction to the Police College over the past year.

The total number of candidates trained by the Police College in 2012-13 was 655.

Recruit Training

Recruit Training involves 18 weeks at the Saskatchewan Police College followed by four to six months of field training with a field training officer. Most police services also provide one to two weeks of selective training pertinent to their agencies when the Recruits graduate from College.

Recruit Training Class #64 was held from January 16, 2012 to May 18, 2012, with an enrollment of 17 police officers: 7 from Saskatoon Police Service, 7 from Regina Police Service, 2 from Prince Albert Police Service, and 1 from Estevan Police Service.

Recruit Training Class #65 was held from August 13, 2012 to December 14, 2012, with an enrollment of 23 police officers: 11 from Saskatoon Police Service, 7 from Regina Police Service, 1 from Prince Albert Police Service, and 4 from Estevan Police Service.

Recruit Training Program Competencies for Classes #64 and #65 were:

<i>Communication Skills</i>	12 hours
<i>Professionalism, Ethics & Integrity</i>	10.5 hours
<i>Problem-Based Learning Exercises</i> (group projects that integrate diversity, community issues, tactics and building community partnerships to reduce crime)	25.5 hours
<i>Wellness</i>	6 hours
<i>Criminal Justice System of Canada</i> (includes criminal law, federal statutes, provincial statutes and restorative justice)	100.75 hours
<i>Patrol, Investigation and Community Policing</i> (includes patrol duties, report writing, investigative knowledge and skills, interpersonal violence and abuse and mental health)	96 hours
<i>Public and Officer Safety</i> (includes traffic stops, defensive tactics, baton, OC spray, room entry and clearing, high risk traffic stops, P.O.S.T., and rapid deployment)	166 hours
<i>Firearms</i>	77 hours
<i>Vehicle Operations</i>	28 hours
<i>Drill</i>	20 hours
<i>Scenario Training</i> (includes calls for service on collision investigation, powers of arrest, interpersonal violence and abuse, mental health, impaired driving, and use of force)	27.5 hours
<i>Graduation Ceremonies</i>	7 hours
<i>Time in Transit Between Facilities</i>	39.75 hours
Total Program	616 hours

In-Service Training

Courses are offered for all levels of personnel from Recruit training to Management development. In 2012-2013 a total of 575 candidates attended in-service training courses.

The following courses are regularly offered: Operational Investigators, Senior Constables, Introduction to Management, Police Managers, Cultural Relations, Treaty Four Citizens Police Academy and Media Relations.

Specialized courses offered were: Firearms Instructors, Firearms Instructor Re-certification, Defensive Tactics Instructor Recertification, Effective Presentations and Search Warrant Writers.

The Police College provided new training opportunities this year; a Defensive Tactics Seminar providing law enforcement partners the opportunity to participate and share their training and experiences. The Police College also sponsored a conference with Saskatoon and Regina Police Services and the Canadian Association of Police Polygraphists; The Western Statement Admissibility Conference.

2012 - 2013 Course and Candidate Summary

Course	Date	# of Candidates
Recruit Training Class #64	Jan 16 - May 18	17
Sr. Constables #53	Apr 16 - 20	22
Western Statement Admissibility	May 1 - 3	124
Treaty Four #8	May 7 - 18	19
Defensive Tactics Recertification #2	May 14 - 18	19
Firearms Recertification #27	May 23 - 24	14
Search Warrant Writers Course #9	May 28 - June 1	24
Defensive Tactics Recertification # 3	June 4 - 8	16
Recruit Training Class #65	Aug 13 - Dec 14	23
Firearms Recertification #28	Sept 5 - 6	16
Sr. Constables #54	Sept 10 - 14	22
Introduction to Management #51	Sept 17 - 21	26
Cultural Relations #38	Sept 24 - 27	23
Media Relations #14	Oct 3 - 4	17
Firearms Seminar #4	Oct 18	20
Sr. Constables #55	Oct 22 - 26	21
Operational Investigators #53	Nov 19 - 30	26
Operational Investigators #54	Dec 3 - 14	26
Firearms Instructors Course #17	Nov 14 - 16	3
Defensive Tactics Seminar #1	Jan 10	26
Operational Investigators #55	Jan 21 - Feb 1	26
Firearms Recertification #29	Feb 5 - 6	21
Firearms Instructors Course #18	Feb 25 - Mar 1	18
Senior Constables #56	Mar 4 - 8	30
Effective Presentations #52	Mar 18 - 21	16
TOTAL Candidates Trained		615